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22 **UNITED STATES DISTRICT COURT**  
23 **CENTRAL DISTRICT OF CALIFORNIA**

24 YITZCHOK FRANKEL *et al.*,

25 Plaintiffs,

26 v.

27 REGENTS OF THE UNIVERSITY OF  
CALIFORNIA *et al.*,

Defendants.

Case No.: 2:24-cv-  
04702-MCS-PD

**PLAINTIFFS'  
RESPONSE TO  
UNITED STATES'  
STATEMENT OF  
INTEREST**

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## **INTRODUCTION**

The United States' statement of interest confirms what Plaintiffs have said all along: Defendants discriminated against Plaintiffs, and they must be held liable. Bringing to bear its expertise litigating civil rights claims, *see* U.S.Br.2-3, Dkt.139, the United States cogently explains why "Plaintiffs' Title VI and Equal Protection Clause claims in the [First Amended Complaint] are sufficient to defeat Individual Defendants' motions for judgment on the pleadings." *Id.* at 5. In response, Defendants offer only more of the same, insisting that they are not to blame for discrimination that they consciously chose to facilitate. As the United States' statement underscores, no matter how many times Defendants claim otherwise, that simply is not the law.<sup>1</sup>

## **ARGUMENT**

### **I. Plaintiffs Adequately Alleged That Defendants Intentionally Discriminated on the Basis of a Protected Class.**

Defendants continue to insist that Plaintiffs have not adequately alleged that they acted with discriminatory intent. Def.Resp.3, Dkt.143. But that argument conflates cases involving facially *neutral* laws or policies and cases that, like this, involve overt discrimination. To be sure, additional proof of intent may be required (although it certainly need not

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<sup>1</sup> Defendants try to infer something from the fact that the United States' statement addresses only two of Plaintiffs' claims. Def.Resp.3, Dkt.143. But as the United States explained, those are the only claims over which the office that filed the statement has jurisdiction. U.S.Br.1 n.2.

1 rise to the level of “animus”) to suss out whether a facially *neutral* law or  
2 policy was really animated by a desire to discriminate. *See, e.g., City of*  
3 *Cuyahoga Falls v. Buckeye Cmty. Hope Found.*, 538 U.S. 188, 195 (2003);  
4 *Pers. Adm’r of Mass. v. Feeney*, 442 U.S. 256, 279 & n.25 (1979). But  
5 when the discrimination is overt, that is all the evidence of intent needed  
6 for a claim to proceed. *See Ballou v. McElvain*, 29 F.4th 413, 422 (9th  
7 Cir. 2022). Indeed, Defendants do not point to a single case in which a  
8 court declined to subject to strict scrutiny a government action that was  
9 discriminatory on its face.  
10

11  
12 Defendants instead continue to resist the fact that Plaintiffs have  
13 alleged that *they* (as opposed to the activists they chose to protect)  
14 engaged in overt discrimination. But as the United States correctly  
15 explains, *see* U.S.Br.3-4, that ignores the well-pleaded allegations in  
16 Plaintiffs’ Amended Complaint, which catalog in detail how, while  
17 “Defendants acknowledged the threat to Jewish students,” they “opted to  
18 ... facilitate the encampment,” while doing “nothing ... to guarantee the  
19 ability of Jewish students and faculty to traverse campus safely and  
20 freely.” FAC, Dkt.101, ¶185. Plaintiffs witnessed this discriminatory  
21 treatment firsthand. For instance, when Plaintiff Shamsa was shoved to  
22 the ground in front of campus security guards, the guards “did nothing  
23 to intervene, did not pursue his assailant, and did not make any attempt  
24 to help him get up.” *Id.* ¶423. Instead, a guard physically obstructed *him*  
25 when he picked himself up and tried to continue on, enforcing the  
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1 activists' command that no one (save themselves) "could cross the plaza."  
2 *Id.* ¶426; *see also, e.g., id.* ¶¶260-70 (Plaintiff Frankel), ¶¶312-18  
3 (Plaintiff Ghayoum), ¶¶373-77 (Plaintiff Shemuelian). And "[a]fter  
4 refusing to intervene to protect the rights of Jewish students and faculty  
5 for days, Defendants (including the senior leadership team) for the first  
6 time authorized UCLA PD and outside law enforcement to intervene only  
7 after" an act of violence was perpetrated *against the activists*—an act that  
8 Defendant Block promptly "condemned," while saying "nothing about  
9 prior attacks[, ]both physical and verbal[, ]on Jewish students and  
10 faculty." *Id.* ¶¶186-89.

13 Against all of that, Defendants' repeated refrain that *they* were not  
14 the ones discriminating continues to fall flat. Defendants do not dispute  
15 that Plaintiffs have adequately alleged that campus police were acting at  
16 their direction. Nor could they. When a parent called campus police to  
17 complain that her son was being "denied access to campus because he  
18 was Jewish," they informed her that she should "contact[] the  
19 Chancellor's office or higher ups" because they had "received a directive  
20 to not intervene." *Id.* ¶¶166-67. Defendants instead seem to be arguing  
21 that they are free to enforce campus policies, deploy campus security, and  
22 restrict campus access on the basis of a protected trait, so long as they  
23 are not motivated by "animus." Mot.22, Dkt.108-1. But whether  
24 Defendants had a compelling reason for their discriminatory decision-  
25 making is a question for the strict-scrutiny stage. Defendants cannot  
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1 avoid having to account for their overt discrimination by insisting that it  
2 was well-intended. *Cf. Students for Fair Admissions, Inc. v. President of*  
3 *Harvard Coll.*, 600 U.S. 181, 230-31 (2023) (holding that policy violated  
4 Equal Protection Clause even though it was intended to *benefit* a  
5 protected class).  
6

7 At a minimum, the allegations rise to the level of deliberate  
8 indifference. *See* Opp’n.8-10, Dkt.120. Defendants claim that deliberate  
9 indifference never suffices. Def.Resp.4-5. The Ninth Circuit begs to  
10 differ. *See Flores v. Morgan Hill Unified Sch. Dist.*, 324 F.3d 1130, 1135  
11 (9th Cir. 2003); *Al-Rifai v. Willows Unified Sch. Dist.*, 469 F.App’x 647,  
12 649 (9th Cir. 2012). Defendants also misunderstand the point of the  
13 deliberate-indifference doctrine, which applies when a defendant’s  
14 response (or lack thereof) to a known risk is so egregious that it can be  
15 explained only as an intentional refusal to act (which Plaintiffs allege,  
16 *e.g.*, FAC ¶¶161-62, 178). *See, e.g., Newman v. Howard Univ. Sch. of L.*,  
17 715 F.Supp.3d 86, 106 (D.D.C. 2024). It is thus no response to say that  
18 the Equal Protection Clause requires affirmative conduct, because  
19 deliberate indifference *is* affirmative conduct. *Id.*  
20  
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22 In all events, though Plaintiffs have adequately alleged deliberate  
23 indifference, there is no need to rely solely on that doctrine here. The  
24 problem is not merely that Defendants were indifferent to the Jew  
25 Exclusion Zone. It is that they decided that the best way to address the  
26 situation was to protect—and even facilitate—the activists’  
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1 discriminatory actions, instead of protecting the victims of their  
2 discrimination. As decades of clearly established law make plain, that is  
3 not a choice the Equal Protection Clause leaves open. *See* Opp’n.9, 17.  
4 Indeed, it is difficult to fathom Defendants deciding—let alone defending  
5 a decision—to deploy security to *protect* an angry mob barring Black  
6 students, or gay students, or transgender students from accessing core  
7 parts of campus for days, and directing security to stand idly by as the  
8 mob hurled verbal and physical abuse at anyone brave enough to defy its  
9 commands. Yet the logic of Defendants’ position is that they would be  
10 perfectly free to do so as long as they were not motivated by hatred of the  
11 students they abandoned. That is not and cannot be the law.

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14 **II. Plaintiffs’ Title VI Claims May Be Brought Against Individual**  
15 **Defendants in Their Official Capacities.**

16 The United States’ statement likewise confirms that Individual  
17 Defendants may be held liable in their official capacities for the Title VI  
18 violations they perpetrated. U.S.Br.5-9. As the Supreme Court has  
19 explained, a suit against an officer or employee in his official capacity is  
20 just “another way of pleading an action against an entity of which [the]  
21 officer is an agent.” *Kentucky v. Graham*, 473 U.S. 159, 165-66 (1985);  
22 *see also Monell v. Dep’t of Soc. Servs. of N.Y.C.*, 436 U.S. 658, 690 n.55  
23 (1978). And no one here disputes that a Title VI claim could be brought  
24 directly against UCLA. *See Cannon v. Univ. of Chi.*, 441 U.S. 677, 709  
25 (1979); 42 U.S.C. §2000d. As the United States explains, official-capacity  
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1 suits against university employees are therefore available under Title VI  
2 as a simple matter of agency law. U.S.Br.6.

3 That is consistent with the text of Title VI, which speaks not of  
4 discrimination *by* programs or activities, but of discrimination *under*  
5 them. 42 U.S.C. §2000d. Defendants are thus wrong to suggest that  
6 individuals may not be sued in their official capacity under Title VI  
7 because they are not themselves programs or activities. Def.Resp.6. The  
8 relevant question is whether an individual’s actions were taken “under  
9 any program or activity.” 42 U.S.C. §2000d. And an agent of a  
10 university—which is itself a “program or activity”—takes all official acts  
11 involving that program or activity “under” it. *See* Opp’n.20-21.  
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14 Rather than engage with that analysis, Defendants urge this Court  
15 to follow various unpublished or out-of-circuit opinions purportedly  
16 rejecting all claims against individuals under Title VI. Def.Resp.6. But  
17 none of those cases discusses the distinction between individual-capacity  
18 and official-capacity suits; indeed, it is not even clear that any involved  
19 the latter. They thus have little, if anything, to say about whether an  
20 individual who administers a federal program or activity can be held  
21 liable in her official capacity for how she administers it. As statutory text  
22 and settled agency principles under cases like *Graham*, *Monell*, and  
23 *Cannon* confirm, the answer is yes.  
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The United States' statement confirms what was already clear: Plaintiffs' complaint adequately alleges that Defendants violated the Equal Protection Clause, Title VI, and a host of other antidiscrimination laws. Defendants' counterarguments are no more persuasive now than they were the first time around.

Dated: March 27, 2025      Respectfully submitted,

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